

Message Text

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63

ACTION EB-07

INFO OCT-01 ISO-00 IO-10 FEA-01 AGR-05 CEA-01 CIAE-00

COME-00 DODE-00 FRB-03 H-02 INR-07 INT-05 L-03 LAB-04

NSAE-00 NSC-05 PA-01 AID-05 CIEP-01 SS-15 STR-04

TAR-01 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 AF-06

ARA-06 EA-06 EUR-12 NEA-10 OIC-02 OES-03 ERDA-05 /141 W

----- 034918

R 242359Z JUN 75

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC 8467

INFO AMEMBASSY ABIDJAN

AMEMBASSY ACCRA

AMEMBASSY ALGIERS

AMEMBASSY BELGRADE

AMEMBASSY BOGOTA

AMEMBASSY BRASILIA

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

AMEMBASSY DAKAR

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KINGSTON

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LAGOS

AMEMBASSY LIMA

AMEMBASSY LUSAKA

AMEMBASSY MANILA

AMEMBASSY MONTEVIDEO

AMEMBASSY

AMEMBASSY NEW DELHI

AMEMBASSY RABAT

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C O N F I D E N T I A L MEXICO 5589

E.O. 11652: GDS

TAGS: EGEN, UNGA

SUBJECT: UNGA SPECIAL SESSION: CONSULTATIONS WITH GOVERNMENTS

REF: STATE 75525; STATE 112992; MEXICO 4838

1. SUMMARY: SENIOR GOM OFFICIALS ARE NOT YET AVAILABLE FOR CONSULTATION ON SUBJECT. PRELIMINARY TALKS WITH MIDDLE-LEVEL OFFICIALS HAVE ELICITED QUESTIONS RE U.S. POSITION STRUCTURAL CHANGES IN UN AND INTERNATIONAL FOOD NEEDS. EMBASSY AT THIS TIME BELIEVES MEXICO WILL PRESS FOR ENDORSEMENT OF CERDS, IN SOME FORM. ECHEVERRIA'S "CANDIDACY" FOR SECGEN OF UN WILL BE A FACTOR IN MEXICO'S PERFORMANCE AT SS. END SUMMARY.

2. EMBASSY HAS BEGUN CONSULTATIONS WITH MIDDLE-ECHELON FOREIGN SECRETARIAT OFFICIALS ON FORTHCOMING SPECIAL SESSION. FOREIGN SECRETARY RABASA HAS INDICATED TO AMBASSADOR THAT HE HAS THOUGHTS ON SS WHICH HE WILL WISH TO DISCUSS AT LATER DATE. HIS IMMEDIATE SUBORDINATES CONCERNED WITH SS ARE AT PRESENT ABROAD (UNDERSECRETARY GONZALEZ SOSA WHO WILL REPORTEDLY HEAD MEXICAN DELEGATION TO SS) OR FULLY OCCUPIED WITH WCIWY NOW BEING HELD IN MEXICO CITY (GONZALEZ GALVEZ, DIRECTOR IN CHIEF IO AFFAIRS). ACCORDINGLY, IT HAS NOT BEEN POSSIBLE TO ELICIT SPECIFIC INFORMATION AND VIEWS FROM THOSE OFFICIALS HERE WHO WILL PARTICIPATE MOST FULLY IN FORMULATION OF GOM POLICY AND POSITIONS.

3. IN JUNE 23 INTERVIEW, DIRGEN FOR IO AFFAIRS PALACIOS TREVINO EXPRESSED TO POL COUNSELOR GENERALLY HOPEFUL ATTITUDE TOWARD SS. IN RESPONSE TO EMBOFF'S COMMENT THAT USG HOPED TO AVOID CONFRONTATIONAL ATMOSPHERE, HE INQUIRED WHETHER THIS MEANT "BOTH SIDES" WERE SO FIXED IN THEIR RESPECTIVE POSITIONS AND KNEW THE OPPOSING POSITIONS SO WELL THAT THERE WAS NO POINT IN DISCUSSING CONTROVERSIAL ISSUES. EMBOFF REPLIED THAT HE THOUGHT THIS FORMULATION SOMEWHAT EXTREME AND THAT USG WAS NOT LOCKED INTO TOTALLY INFLEXIBLE OR INTRANSIGENT POSITIONS. HOWEVER, IN VIEW OF BREVITY OF SS
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AND PRESSING URGENCY OF SOME ISSUES, IT WOULD SEEM ADVANTAGEOUS TO ALL PARTIES TO SEEK OUT AREAS WHERE PROGRESS MIGHT BE ACHIEVED RATHER THAN DEVOTING TIME TO CONFRONTATIONAL RHETORIC ON ISSUES WHERE PRACTICAL ADVANCES SEEMED UNLIKELY.

4. PALACIOS TREVINO FOLLOWED EMBOFF'S PRESENTATION CAREFULLY AND ASKED TWO QUESTIONS.

A. HE ASKED ABOUT SPECIFICS OF USG POSITION ON STRUCTURAL CHANGES IN THE UN SYSTEM WITH RESPECT TO RECENT UN PUBLICATION (REPORT ON A NEW STRUCTURE OF THE UN FOR INTERNATIONAL ECONOMIC COOPERATION) WHICH, HE SAID, SUGGESTS ELIMINATION OF VARIOUS ECOSOC ORGANIZATIONS. HE SAID THE GOM FEELS THERE IS SOME DUPLICATION OF FUNCTION AMONG THESE ORGANIZATIONS.

B. HE ASKED FOR SPECIFIC INFORMATION ON U.S. PROPOSED TOPIC "INTERNATIONAL FOOD NEEDS." ACTION REQUESTED: PLEASE PROVIDE EMBASSY WITH ANY INFORMATION WHICH MAY BE PASSED TO GOM ON THESE QUESTIONS.

5. EMBASSY HOPES TO PROVIDE ANALYSIS ON LIKELY MEXICAN ATTITUDES AT SS AFTER FURTHER CONSULTATION WITH HIGHER LEVEL OFFICIALS WHEN THIS IS FEASIBLE. IN THE MEANTIME, WE BELIEVE THE FOLLOWING GENERALIZATIONS ARE VALID ON BASIS OF PAST EXPERIENCE.

A. MEXICO IS ALMOST CERTAIN TO SEEK ENDORSEMENT OF CERDS (REFTEL B, PARA 2) IN SOME FORM AT SS. GOM HAS PERSISTENTLY PUSHED CERDS IN MANY FORA, SOME FAR REMOVED FROM EVIDENT RELEVANCE, AND IT IS TOO MUCH TO HOPE THAT MEXICO WILL EXERCISE MUCH FORBEARANCE ON THIS ISSUE AT "NATURAL" FORUM SUCH AS SS. THOUGH WE DO NOT SEE MEXICO AS EXTREMIST AMONG GP-77, IT IS HIGHLY SENSITIVE TO VIEWS OF RADICALS IN GROUP AND TO ITS IMAGE IN THIRD WORLD. MEXICO'S INTRANSIGENT OPPOSITION TO POSTPONEMENT OF VOTE ON CERDS AT LAST UNGA IS PROBABLY A FAIR INDICATION OF ITS DETERMINATION TO PUSH CERDS.

B. RECENT INDICATIONS ARE THAT TOP GOM OFFICIALS ARE INCREASINGLY AWARE OF RISKS AND ELEMENT OF COUNTERPRODUCTIVITY IN CONFRONTATION BETWEEN LDC'S AND DC'S IN GENERAL AND BETWEEN

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GOM AND USG IN PARTICULAR. NEVERTHELESS, ECHEVERRIA ADMINISTRATION NOW ENTERING ITS LAST LAP, AND ECHEVERRIA IS CLEARLY RUNNING HARD FOR UN SECGEN POSITION. HE EVIDENTLY BASES HIS HOPES LARGELY ON PROSPECTIVE SUPPORT OF THIRD WORLD? THOUGH HE WOULD CERTAINLY HOPE FOR SUPPORT OF U.S. AND OTHER DC'S. HOW ECHEVERRIA PERCEIVES USG VIEWS ON HIS "CANDIDACY" MAY DETERMINE TO SOME DEGREE GOM TACTICS IN SS (AND OTHER FORA) BUT OBVIOUSLY THE LEVERAGE AVAILABLE TO THE U.S. IS NOT EXTENSIVE AND WOULD HAVE TO BE EXERCISED WITH THE GREATEST CARE AND DELICACY.
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